CITY OF ELKTON, KENTUCKY
BASIC FINANCIAL STATEMENTS
AS OF AND FOR THE YEAR ENDED
JUNE 30, 2018
AND
REPORT OF CERTIFIED PUBLIC ACCOUNTANTS

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## THURMAN CAMPBELL GROUP, PLC CERTIFIED PUBLIC ACCOUNTANTS

Members:

American Institute of Certified Public Accountants

Kentucky Society of Certified Public Accountants

Tennessee Society of Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council City of Elkton, Kentucky

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Elkton, Kentucky as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of Elkton, Kentucky's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Elkton, Kentucky, as of June 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1 (T) to the financial statements, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 75 for the year ended June 30, 2018. This standard requires measuring the other post-employment benefits (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to the plan, and OPEB expense and including information about the fiduciary net position of the plan and additions to deductions from the plan's net position within the financial statements. The cumulative effect of applying GASB No. 75 is presented as a restatement of beginning net position.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the pension and OPEB schedules on pages 3-12 and 47-52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 15, 2019, on our consideration of the City of Elkton, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Elkton, Kentucky's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Elkton, Kentucky's internal control over financial reporting and compliance.

Thurman Campbell Group, PLC

Hopkinsville, Kentucky January 15, 2019

As management of the *City of Elkton, Kentucky*, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit.

#### **FINANCIAL HIGHLIGHTS**

- As of June 30, 2018, the City's assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources for a total net position of \$8,233,439.
- Fund balance, a measure of current financial resources, increased in the governmental funds by \$118,109 to a June 30, 2018 balance of \$2,022,025. Of this amount, \$1,587,482 is unassigned.
- The City's business-type activities (water, sewer and waste management) net position as of June 30, 2018 totaled \$4,721,980, a decrease of \$83,917 from the prior year.
- The City's general fund balance as of June 30, 2018 was \$1,661,026, an increase of \$107,815 over the prior year. Of the total fund balance, \$1,587,482is unassigned. The unassigned general fund balance represents 92.7% of total general fund revenues.
- Total capital assets of the City (land, buildings and improvements, park and land improvements, equipment, vehicles, plants and lines, construction in progress) totaled \$7,691,700.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information and reporting in addition to the basic financial statements themselves.

#### **Government-wide financial statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the city is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements outline functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) as opposed to other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, community

development and culture and recreation. The business-type activities of the city include water, sewer and solid waste.

#### **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental funds- Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual funds in addition to the general fund to make up the governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the other governmental funds.

The City adopts an annual appropriated budget for its general and special revenue funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

**Proprietary funds-** The City maintains three proprietary fund. *Proprietary funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses proprietary funds to account for water, sewer and solid waste management.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information on the individual enterprise funds.

*Notes to the financial statements-* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Statement of Net Position**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City, governmental activities had a net position of \$3,511,459, while business-type activities had a net position of \$4,721,980, for total city wide net position of \$8,233,439 as of June 30, 2018.

		June 30, 201	Q												
	Government	al Activities	Business-Typ	pe Activities	Total										
	2018	2017	2018	2017	2018	2017									
ASSETS															
Current and other assets	2,101,724	1,979,516	1,579,509	1,541,912	3,681,233	3,521,428									
Capital assets	2,499,759	2,196,460	5,191,941	5,280,036	7,691,700	7,476,496									
Total assets	4,601,483	4,175,976	6,771,450	6,821,948	11,372,933	10,997,924									
DEFERRED OUT FLOWS OF RESOURCES															
Deferred outflows related to pensions/OPEB	477,012	247,939	253,308	105,325	730,320	353,264									
Total deferred outflows of resources	477,012	247,939	253,308	105,325	730,320	353,264									
LIABILITIES															
Current liabilities	76,970	68,313	277,668	241,497	354,638	309,810									
Net Pension/OPEB liabilities	1,301,677	1,118,230	759,567	609,444	2,061,244	1,727,674									
Long-term liabilities	9,374	-	1,180,246	1,239,906	1,189,620	1,239,906									
Total liabilities	1,388,021	1,186,543	2,217,481	2,090,847	3,605,502	3,277,390									
DEFERRED INFLOWS OF RESOURCES															
Deferred inflows related to pensions/OPEB	179,015	39,526	85,297	30,527	264,312	70,053									
Total deferred inflows of resources	179,015	39,526	85,297	30,527	264,312	70,053									
NET POSITION															
Invested in capital assets (net of related debt)	2,481,625	2,196,460	3,952,036	3,981,846	6,433,661	6,178,306									
Restricted assets	238,226	239,041	1,102,680	1,080,814	1,340,906	1,319,855									
Unrestricted assets	791,608	762,345	(332,736)	(256,761)	458,872	505,584									
Total net assets	\$ 3,511,459	\$ 3,197,846	\$ 4,721,980	\$ 4,805,899	\$ 8,233,439	\$ 8,003,745									

In the City as a whole, the largest portion of net position, \$6,433,661 or 78%, reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens and these assets are not available for future spending.

The net position of governmental activity funds was \$3,511,459, with \$2,481,625 or 71% being invested in capital assets and \$791,608 or 23% unrestricted. The unrestricted net position of governmental funds includes fund balances of the General Fund and various special revenue funds and may be used to meet the City's ongoing obligations to citizens and creditors.

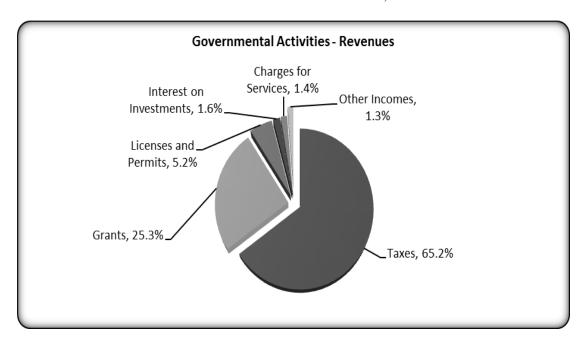
The net position of the City's business-type activities was \$4,721,980. Of the net position, \$3,952,036 or 84% were invested in capital assets.

#### **Statement of Activities**

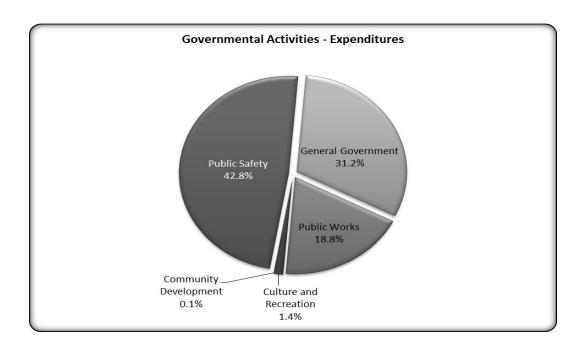
For the Year Ended June 30, 2018														
	~					_								
		tal Activities		pe Activities	Tot									
n	2018	2017	2018	2017	2018	2017								
Revenues														
Program Revenues:	25.455	27.107	1 110 011	1.004.705	1 145 265	1 111 000								
Charges for Services	25,456	27,187	1,119,811	1,084,705	1,145,267	1,111,892								
Operating Grants and Contributions	11,000	116,240	-	-	11,000	116,240								
Capital Grants and Contributions	438,764	-	-	290,824	438,764	290,824								
General Revenues:														
Taxes	1,159,088	1,173,638	-	-	1,159,088	1,173,638								
Licenses and Permits	91,829	91,162	-	-	91,829	91,162								
Grants and Contributions not restricted	-	-	-	-	-	-								
to Specific Programs														
Interest on Investments	28,122	22,747	18,464	13,959	46,586	36,706								
Gain on Sale of Fixed Assets	-	(303)	(3,122)	(364,593)	(3,122)	(364,896								
Other Income	37,728	15,616	28,503	19,147	66,231	34,763								
Transfers	(14,400)	(22,931)	14,400	22,931	-	-								
Special - Contribution to Permanent Fund	-	-	-	-	-	-								
Total Revenues	1,777,587	1,423,356	1,178,056	1,066,973	2,955,643	2,490,32								
Expenditures:														
General Government	456,460	456,766	-	-	456,460	456,766								
Public Safety	710,999	632,348	-	-	710,999	632,348								
Public Works	275,663	365,638	-	-	275,663	365,638								
Community Development	800	2,070	-	-	800	2,070								
Culture and Recreation	20,052	18,802	-	-	20,052	18,802								
Interest on Long Term Debt	-	1,233	-	-	-	1,233								
Water	-	-	589,256	546,677	589,256	546,677								
Sewer	-	-	587,156	546,991	587,156	546,991								
Solid Waste	-	-	85,561	94,814	85,561	94,814								
Total Expenditures	\$ 1,463,974	\$ 1,476,857	\$ 1,261,973	\$ 1,188,482	\$ 2,725,947	\$ 2,665,339								
Change in Net Position	313,613	(53,501)	(83,917)	(121,482)	229,696	(174,983								
Net Position, Beginning of Year (Restated)	3,197,846	3,251,347	4,805,897	4,927,379	8,003,743	8,178,720								
Net Position, End of Year	\$ 3,511,459	\$ 3,197,846	\$ 4,721,980	\$ 4,805,897	\$ 8,233,439	\$ 8,003,743								

#### Governmental Activities

Revenues for the City's governmental activities totaled \$1,777,587. Taxes, which primarily include property taxes and payroll taxes, totaled \$1,159,088 which is 65.2% of total revenue. Capital and Operating Grants and Contributions totaled \$449,764 and accounted for about 25.3% of total revenues. Licenses and permits, which primarily include occupational (business) license fees, accounted for \$91,829 or 5.2% of the total. Interest on Investments accounted for about 1.6% of revenues, totaling \$28,122. Charges for services totaled \$25,456, or 1.4% of revenues. All other incomes totaled \$23,328, or about 1.3% of revenues.

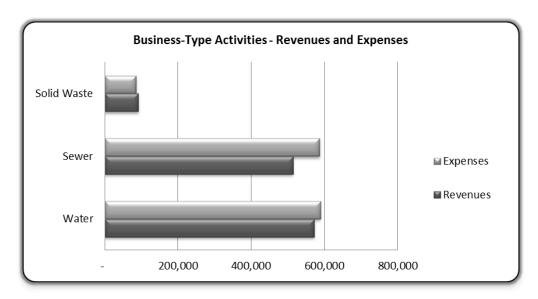


Total expenses of the City's governmental activities were \$1,463,974. The largest expenditure at 48.6% of total expenses \$710,999 was for Public Safety, which includes police and fire protection. The second largest category of expense is general government, which totaled \$456,460 or 31.2% of expenses. Public works was third and totaled \$275,663, or 18.8%. Culture and recreation expenses totaled \$20,052, or 1.4% of the total. Finally, all other expenses totaled \$800, or 0.1% of total expenditures.



#### **Business-type Activities**

Revenues for business-type activities totaled \$1,178,056 for the fiscal year ended June 30, 2018. Of this total, revenue from Charges for Services totaled \$1,119,811. Expenses for business-type activities totaled \$1,261,973. Water department expenses accounted for \$589,256 of total expenditures, or 46.7%. Sewer department expenses accounted for 46.5% of total expenses, or \$587,156. Finally, the solid waste department accounted for 6.8% of total business-type activities expenditures with \$85,561 in expenses.



#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The general government functions are contained in the General, Special Revenue and Permanent Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's governmental funds for the year ended June 30, 2018 reflect a combined ending fund balance of \$2,022,025, an increase of about \$118,109 from the prior year. Of the total fund balance, \$1,587,482 is unassigned and is available for spending at the City's discretion. The remainder \$434,543 is restricted or committed for prepaid expenses, mortgage receivables, and cemetery maintenance.

#### **General Fund Highlights**

The General Fund is the chief operating fund of the City. At the end of the fiscal year, the total fund balance in the General Fund was \$1,661,026 which is an increase of \$107,815 from the prior year. Of the total General Fund balance, 95.6% (\$1,587,482) is *unassigned fund balance*. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance to total general fund revenues. Unassigned fund balance represented 92.7% of total general fund revenues.

The following provides an explanation of revenues by source with change from the prior year:

Gene	eral Fund - R	evenues	by Source			
	FY 20:	18	FY 20:	17	Increase/(	Decrease)
		Percent		Percent		Percent
	Amount	of Total	Amount	of Total	Amount	of Change
Revenues by Source						
Taxes	\$1,147,599	67.0%	\$1,166,352	86.6%	\$ (18,753)	-1.61%
Licenses and Permits	91,829	5.4%	91,162	6.8%	667	0.73%
Intergovernmental Revenues	377,935	22.1%	46,033	3.4%	331,902	721.01%
Charges for Services	25,456	1.5%	27,187	2.0%	(1,731)	-6.37%
Interest Income	23,142	1.4%	18,605	1.4%	4,537	24.39%
Grant Income	-	0.0%	-	0.0%	-	0.00%
Other Income	37,728	2.2%	15,616	1.2%	22,112	141.60%
Total Revenues	\$1,703,689	99.5%	\$1,364,955	101.3%	\$ 338,734	24.82%
Total Other Financing (uses)	8,835	0.5%	(17,670)	-1.3%	26,505	-150.00%
Total Revenues and Other Financing (uses)	\$1,712,524	100.0%	\$1,347,285	100.0%	\$ 365,239	27.11%

- The General Fund saw about a 27% increase in total revenue and other financing sources over last year. The increase is mainly due more intergovernmental revenues received over the previous year.
- The largest total increase in revenue came from Intergovernmental Revenue, which increased by 721%, or \$331,902, over last year. This increase is mostly due to receipt of FEMA funding in the amount of \$274,582 for the purchase of a new fire truck and about \$84,268 in Kentucky Transportation funding for the construction of the West Main Street Sidewalk Extension Project.

The following provides an explanation of expenditures by function with change from the prior year:

	General Fund	l - Expenditur	es by Function	1		
	FY 20	)18	FY 20	)17	Increase/(I	Decrease)
		Percent		Percent		Percent
	Amount	of Total	Amount	of Total	Amount	of Change
Expenditures by Function						
General Government	\$ 397,531	24.8%	\$ 399,271	29.7%	\$ (1,740)	-0.44%
Public Works	169,689	10.6%	181,307	13.5%	(11,618)	-6.41%
Public Safety	551,442	34.4%	508,385	37.8%	43,057	8.47%
Culture and Recreation	20,136	1.3%	20,144	1.5%	(8)	-0.04%
Capital Outlay	465,911	29.0%	210,615	15.7%	255,296	121.21%
Debt Service	-	0.0%	25,664	1.9%	(25,664)	-100.00%
Total Expenditures	\$ 1,604,709	100.0%	\$ 1,345,386	100.0%	\$ 259,323	19.27%

• Overall, General Fund expenditures increased by about 19%, a total increase of \$259,323 over last year.

- The largest total decrease in expenditures was in the area of Debt Service with a decrease in expenditures of \$25,664, or 100% over last year. Last year the city paid off a loan for the purchase of a police vehicle one year early and had no debt payments this fiscal year.
- The largest total increase in expenditures was Capital Outlay, with a \$255,296 increase in expenditures, or about 121%, due to purchase of a new fire truck and construction of sidewalk extension on West Main Street.

**Proprietary funds**- The City's proprietary funds provide the same type of information found in the government wide financial statements, but in more detail. As noted earlier, the City maintains three proprietary funds. *Proprietary funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses proprietary funds to account for water, sewer and solid waste management.

The following table shows actual revenues, expenses and change in net position from operations for the fiscal year as well as comparison from prior year:

			Р	roprietary	Funds										
	Statement of Revenues, Expenses and Changes in Fund Net Position														
	Wa	ter		Sev	ver			Solid	Was	te		To	tal		
	FY 2018	FY 2017		FY 2018	FY 2017		ı	Y 2018	ı	Y 2017		FY 2018	FY 2017		
Operating Revenues	\$ 562,634	\$ 540,847	\$	494,851	\$ 473,477		\$	90,829	\$	89,555		\$ 1,148,314	\$ 1,103,879		
Operating Expenses	582,763	539,840		573,224	532,767			85,561		94,814		1,241,548	1,167,421		
Operating Income (loss)	(20,129)	1,007		(78,373)	(59,290)			5,268		(5,259)		(93,234)	(63,542)		
Non-operating revenues (expenses)	2,522	(178,148)		(7,983)	97,093			378		184		(5,083)	(80,871)		
Income (loss) before transfers	,		_	(86,356)				5,646		(5,075)		(98,317)			
Transfer in (out)	851	2,980		13,549	11,420			-		8,531		14,400	22,931		
Net income (loss)	\$ (16,756)	\$ (174,161)	\$	(72,807)	\$ 49,223		\$	5,646	\$	3,456		\$ (83,917)	\$ (121,482)		
Net Position, beginning of year	813,522	987,683		3,964,033	3,914,810			28,342		24,886		4,805,897	4,927,379		
Net Position, end of year	\$ 796,766	\$ 813,522	\$	3,891,226	\$3,964,033		\$	33,988	\$	28,342		\$ 4,721,980	\$ 4,805,897		

- The *water* fund accounts for the operation and maintenance of the water distribution system for City customers and a few County customers. The funds operating revenue increased by \$21,787 over last year. The water fund also saw an increase in operating expenditures by \$42,923. Operating revenues were expected to increase by \$50,000, however severable variables including a decrease in the total gallons of water sold and allowing five-year water leak adjustments contributed to less revenue than expected. Operating expenses increased mainly due to the hiring of an additional full-time employee in the water and sewer department. Therefore, net position of the water fund as of June 30, 2018 decreased by \$16,756 to a total of \$796,766.
- The *sewer* fund accounts for the operation and maintenance of the sanitary sewer system and wastewater treatment facilities in the City. The funds operating revenue saw an increase of \$21,374 over the previous year, while operating expenses increased by \$40,457. Because sewer revenue is based on the gallons of water sold, this also caused less revenue generated in the sewer department than expected. Also, allowing five-year sewer leak adjustments contributed to less revenue than expected. And, expenditures also increased as a result of hiring a new full-time employee. As of June 30, 2018, the sewer fund saw a net decrease of \$72,807 for a net position of \$3,891,226.

• The *solid waste* fund accounts for contractual payments to Waste Management, Inc. for residential solid waste collection and disposal and the annual spring cleanup separately contracted out by the city. The fund had a net increase of \$5,646. Currently, the City bids residential solid waste collection and passes the expense along directly to customers. The net position as of June 30, 2018 for the solid waste fund is \$33,988.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Over the course of the year, the City Council revises the General Fund's budget in order to make adjustments in revenues and expenditures that were not anticipated when the budget was first adopted. In all, the original revenue and other financing sources budget increased in the final budget by about 25.8%, or \$376,400. The total expenditure budget was also increased by \$319,530 or approximately 21.6%. These changes can be briefly summarized as follows:

• Although there were several minor changes throughout the budget, the main modifications to the general fund budget in both revenue and expenditures were due to the receipt of a FEMA Assistance to Firefighter grant for the purchase of a new fire pumper/tanker truck, increasing total expenditures by \$301,200 and increasing intergovernmental revenue by \$286,900.

For the year, general fund actual revenues and other financing sources came in about \$124,321 or about 6.8% less than expected. Actual expenditures were \$191,371 less than expected, or about 10.7% below budgetary estimates. One major reason for the less than expected revenues and expenditures is because the S Streets Ave/Airport Road Resurfacing Project, which was fully funded by intergovernmental revenue estimated to cost about \$60,000, was expected to be completed by June 30, 2018, carried over into the next fiscal year.

#### **CAPITAL ASSETS**

The City's capital assets (net of accumulated depreciation) for governmental activities as of June 30, 2018 totaled \$2,499,759. For business-type activities, total capital assets amount to \$5,191,941. The City's total net capital assets as of June 30, 2018 totaled \$7,691,700.

City	City of Ekton Capital Assets												
As of June 30, 2018													
	Governmental Activities	Business-Type Activities	Totals										
Land	130,545	138,500	269,045										
Buildings and Improvements	798,779	-	798,779										
Park and Land Improvements	1,073,256	-	1,073,256										
Equipment	128,764	113,299	242,063										
Vehicles	368,415	7,854	376,269										
Plant and Lines	-	4,877,836	4,877,836										
Construction in Progress	-	54,452	54,452										
Total	\$ 2,499,759	\$ 5,191,941	\$ 7,691,700										

#### **DEBT ADMINISTRATION**

At the end of the fiscal year, the City had a total outstanding debt of \$1,258,039. For the year ending June 30, 2018, the City purchased a new 2018 Ford Explorer Police Interceptor. Therefore the General Fund and other Governmental Activities has a total outstanding debt of \$18,134 as of June 30, 2018.

The total outstanding debt for Business Type Activities totaled \$1,239,905 as of June 30, 2018. The largest portion this long-term debt in the amount of \$498,267 is payable from the Sewer Fund for repayment of a 0% interest loan the City received from the Kentucky Infrastructure Authority (KIA) in 2006 to pay off the 1990 Series Sewer Revenue Bonds. The sewer system also has an outstanding debt in the amount of \$311,500 from the 2007 Sewer System Revenue Bonds that were issued for construction of the Wastewater Treatment Plant Upgrade and Sewer System Improvements Project. The sewer system also received a 1% interest loan in March 2011 through KIA for several sewer main extensions in the city with an outstanding debt of \$91,964 as of June 30, 2018. The Water Fund has a low interest loan through KIA with a remaining balance of \$51,877 for the purchase of new radio read water meters that was completed in July 2010. Finally, in June 2014, the city received a low interest loan through KIA to separate the water distribution system from intersecting lines with the Todd County Water District and to replace an old water line on Goebel Avenue with a total balance of \$286,297 as of June 30, 2018.

City of Ekton Outstanding Debt													
As of June 30, 2018													
	Governmental	Business											
	Activities	Activities	Totals										
Notes Payable:													
Ford Motor Credit - 2018 Ford Explorer Police Interceptor	18,134	-	18,134										
Revenue Bonds:													
KIA Loan - Water Meter Project	-	51,877	51,877										
Rural Development Loan - Sewer Plant	-	311,500	311,500										
KIA Loan - Sewer Plant Debt Retirement	-	498,267	498,267										
KIA Loan - Sewer Extension Projects	-	91,964	91,964										
KIA Loan - Water Separation and Goebel Extension	-	286,297	286,297										
Total	\$ 18,134	\$ 1,239,905	\$ 1,258,039										

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

When creating the budget, the primary objective was to maintain current levels of city services and adequate employee benefits while at the same time attempting to keep charges for services and tax rates low.

An ongoing issue the city has been dealing with for many years is water loss, or water that is leaking from the system and not being billed to customer. For the year ended June 30, 2018, the water loss averaged about 20.6%. The average water loss for similar systems is approximately 15-20%, so finding and maintaining water loss levels can save the water fund several thousand dollars. Also, maintenance issues on water tanks and replacing aging water lines will be a large expense that needs to be addressed in the near future. The city has applied for a low interest loan with Kentucky Infrastructure Authority to replace several undersized old water lines. More projects of this nature may be needed in the future.

Ongoing maintenance of the sewer system continues to increase at a fast rate due to new regulations and requirements. Sewer rate increases are expected in the near future in order to address repairs and maintenance to the system. The City has contracted with GRW Engineering through a KIA Planning Loan to study inflow and

infiltration into the sewer system and to prepare system planning reports required by the state. The Planning Loan will total around \$500,000 and carries a 2.75% interest rate over 5 years with first principal payment estimated to be due in February 2020. The city has also applied for a sewer improvement construction project which will make repairs to the sewer plant and distribution lines found needed during the study. Once we are approved for a construction project, the planning loan can be rolled over into a low interest construction loan with the possibility of 50% forgiveness of the principal balance. The total cost of these improvements is uncertain at this time.

Increases in contribution rates to the Kentucky Retirement System will continue to be an issue for many years. To help with the increasing costs, the Kentucky Legislature did pass a bill that caps employer contribution rate increases at up to 12% per year over the prior fiscal year for the period starting July 1, 2018 through June 30, 2028.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all of its citizens, taxpayers, customers, investors and creditors. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Elkton, PO Box 578, 71 Public Square, Elkton, KY 42220.

### CITY OF ELKTON, KENTUCKY STATEMENT OF NET POSITION

ASSETS		ernmental ctivities		ness-Type ctivities		Total
Current assets:	·		-		_	
Cash	\$	754,013	\$	302,957	\$	1,056,970
Investments		1,034,715		-		1,034,715
Receivables:						
Taxes, net		11,864		-		11,864
Accounts		-		150,113		150,113
Other		11,518		824		12,342
Internal balances, net		274		(274)		-
Prepaid expenses		51,114		23,209		74,323
Total current assets		1,863,498		476,829		2,340,327
Restricted assets:						
Restricted cash		25,664		184,949		210,613
Restricted investments		190,299		917,731		1,108,030
Total restricted assets	-	215,963	-	1,102,680		1,318,643
Noncurrent assets:						
Mortgages receivable		22,263		-		22,263
Capital assets (not being depreciated)		130,545		192,952		323,497
Capital assets, net		2,369,214		4,998,989		7,368,203
Total noncurrent assets	-	2,522,022		5,191,941		7,713,963
Total assets		4,601,483		6,771,450		11,372,933
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to OPEB		117,182		58,405		175,587
Deferred outflows related to pensions		359,830		194,903		554,733
Total deferred outflows of resources		477,012		253,308		730,320
LIABILITIES						
Current liabilities:		39,598		72,969		112,567
Accounts payable Accrued liabilities		28,612		25,506		54,118
Withholdings and other payables		20,012		12,737		12,737
Customer deposits		_		106,797		106,797
Current maturities of long-term debt		8,760		59,659		68,419
Total current liabilities	-	76,970		277,668	-	354,638
Noncurrent liabilities:					-	
Net OPEB liability		330,581		204,482		535,063
Net pension liability		971,096		555,085		1,526,181
Long-term debt		9,374		1,180,246		1,189,620
Total noncurrent liabilities		1,311,051		1,939,813	,	3,250,864
Total liabilities		1,388,021		2,217,481		3,605,502
DEFERRED INFLOWS OF RESOURCES			-			<u> </u>
Deferred inflows related to OPEB		19,303		10,707		30,010
Deferred inflows related to pensions		159,712		74,590		234,302
Total deferred inflows of resources		179,015	-	85,297		264,312
NET POSITION						
Net investment in capital assets		2,481,625		3,952,036		6,433,661
Restricted for:		, ,		, ,		, ,
Mortgages receivable		22,263		-		22,263
Cemetery perpetual care		193,533		-		193,533
Debt service		-		1,102,680		1,102,680
Special funds		22,430		-		22,430
Unrestricted		791,608		(332,736)		458,872
Total net position	\$	3,511,459	\$	4,721,980	\$	8,233,439

#### CITY OF ELKTON, KENTUKCY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

				]	Progra	m Revenue	S					
				Charges		perating Grants		Capital Grants		· •	se) Revenue in Net Position	
				for		and	and			vernmental	Business-Type	
	E	Expenses		Services		Contributions		Contributions		Activities	Activities	 Total
Government activities:												
General government	\$	456,460	\$	12,044	\$	-	\$	-	\$	(444,416)	\$ -	\$ (444,416)
Public safety		710,999		13,412		11,000		-		(686,587)	-	(686,587)
Public works		275,663		-		-		438,764		163,101	-	163,101
Community development		800		-		-		-		(800)	-	(800)
Culture and recreation		20,052				-		-		(20,052)		 (20,052)
Total government activities		1,463,974		25,456		11,000		438,764		(988,754)		 (988,754)
Business-type activities:												
Water		589,256		544,218		-		-		-	(45,038)	(45,038)
Sewer		587,156		484,764		-		-		-	(102,392)	(102,392)
Solid waste		85,561		90,829							5,268	 5,268
Total business activities		1,261,973		1,119,811						-	(142,162)	 (142,162)
Total city	\$	2,725,947	\$	1,145,267	\$	11,000	\$	438,764		(988,754)	(142,162)	 (1,130,916)
	Gene	ral revenues	:									
	Ta	xes								1,159,088	-	1,159,088
	Lic	censes and p	ermi	ts						91,829	-	91,829
		erest on inve								28,122	18,464	46,586
			lispo	sition of fixed	d asset	•				-	(3,122)	(3,122)
		her income								37,728	28,503	66,231
	Trans	sfers								(14,400)	14,400	 
	Total	general reve	enues	s and transfer	rs					1,302,367	58,245	 1,360,612
	Chan	ge in net pos	ition							313,613	(83,917)	229,696
	Net p	osition, begin	nning	(previously	reporte	ed)				3,414,751	4,951,066	8,365,817
	Pr	ior period ad	justn	nen (note 15)						(216,905)	(145,169)	 (362,074)
	Net p	osition, begin	nning	(restated)						3,197,846	4,805,897	8,003,743
	Net p	osition, endir	ng						\$	3,511,459	\$ 4,721,980	\$ 8,233,439

#### CITY OF ELKTON, KENTUKCY BALANCE SHEET GOVERNEMENTAL FUNDS JUNE 30, 2018

			Other		Total	
		Gov	ernmental	Go	vernmental	
<u>ASSETS</u>	General		Funds		Funds	
Cash	\$ 607,835	\$	146,178	\$	754,013	
Investments	1,034,715		-		1,034,715	
Receivables:						
Taxes, net	11,864		-		11,864	
Other	8,718		2,800		11,518	
Prepaid expenses	51,114		-		51,114	
Mortgages receivable	-		22,263		22,263	
Due from other funds	6,303		2,254		8,557	
Restricted cash	22,430		3,234		25,664	
Restricted investments	 -		190,299		190,299	
Total assets	\$ 1,742,979	\$	367,028	\$	2,110,007	
<u>LIABILITIES</u>						
Accounts payable	\$ 39,598	\$	-	\$	39,598	
Accrued liabilities	28,612		-		28,612	
Due to other funds	 2,254		6,029		8,283	
Total liabilities	 70,464		6,029		76,493	
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenues - taxes	 11,489				11,489	
Total deferred inflows of resources	 11,489				11,489	
FUND BALANCE						
Nonspendable:						
Prepaid expenses	51,114		-		51,114	
Restricted	22,430		215,796		238,226	
Committed	-		145,203		145,203	
Unassigned	 1,587,482				1,587,482	
Total fund balance	1,661,026		360,999		2,022,025	
Total liabilities, deferred inflows of						
resources, and fund balance	\$ 1,742,979	\$	367,028	\$	2,110,007	

# CITY OF ELKTON, KENTUKCY RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2018

Total fund balance - total government funds	\$ 2,022,025
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets (net of accumulated depreciation) used in governmental activities are not current financial resources and therefore are not reported in the funds.	2,499,759
Other revenues are not available to pay for current period expenditures and therefore are reported as deferred inflows of resources in the funds.	11,489
Certain long-term obligations are not due and payable in the current period and therefore are not reported in the funds.	
Net OPEB liability	(330,581)
Net pension liability	(971,096)
Deferred outflows related to OPEB	117,182
Deferred outflows related to pensions	359,830
Deferred inflows related to OPEB	(19,303)
Deferred inflows related to pension	(159,712)
Debt obligations	 (18,134)

Net position of governmental activities

\$ 3,511,459

#### CITY OF ELKTON, KENTUKCY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

		General	Other Governmental Funds			Total vernmental Funds
Revenues:	-				-	
Taxes	\$	1,147,599	\$	-	\$	1,147,599
Licenses and permits		91,829		-		91,829
Intergovernmental revenues		377,935		71,829		449,764
Charges for services		25,456		-		25,456
Interest income		23,142		4,980		28,122
Other income		37,728		-		37,728
Total revenues		1,703,689		76,809		1,780,498
Expenditures:						
Current:						
General government		397,531		-		397,531
Public works		169,689		31,180		200,869
Public safety		551,442		30,234		581,676
Culture and recreation		20,136		-		20,136
Capital outlay		465,911		-		465,911
Total expenditures		1,604,709		61,414		1,666,123
Revenues over (under) expenditures		98,980		15,395		114,375
Other financing sources (uses):						
Debt proceeds		18,134		-		18,134
Operating transfers in		5,101		-		5,101
Operating transfers out		(14,400)		(5,101)		(19,501)
Total other financing sources (uses)		8,835	-	(5,101)		3,734
Net changes in fund balance		107,815		10,294		118,109
Fund balance, beginning of year		1,553,211		350,705		1,903,916
Fund balance, end of year	\$	1,661,026	\$	360,999	\$	2,022,025

#### CITY OF ELKTON, KENTUKCY

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

Net change in fund balance - total governmental funds

\$ 118,109

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital assets purchased	465,911
Depreciation expense, net of gains or losses	(162,613)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.

11,489

Debt proceeds provide current financial resources in the governmental funds, but create a long-term liability on the statement of net position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Debt proceeds (18,134)

Net pension expense is an actuarial calculation and does not require the use of current financial resources and is excluded as an expenditure in the governmental funds.

Contributions for OPEB recorded as deferred outflows	21,885
Contributions for pensions recorded as deferred outflows	60,427
OPEB expense recorded in the governmental fund	(45,207)
Pension expense recorded in the governmental fund	(138,254)

Change in net position of governmental activities \$ 313,613

#### CITY OF ELKTON, KENTUKCY STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2018

			Activities					
	-	Major	ls	Nonmajor Fund				
<u>ASSETS</u>		Water		Sewer	Sol	id Waste		Total
Current assets:					-			
Cash	\$	207,637	\$	62,607	\$	32,713	\$	302,957
Accounts receivable, net		150,113		-		-		150,113
Other receivables		824		-		-		824
Due from other funds		-		48,614		8,238		56,852
Prepaid expenses		11,976		11,233				23,209
Total current assets		370,550		122,454		40,951		533,955
Restricted assets:								
Restricted cash		120,935		64,014		-		184,949
Restricted investments		439,876		477,855		-		917,731
Total restricted assets		560,811		541,869	-	-		1,102,680
Noncurrent assets:	-							
Capital assets (not being depreciated)		55,000		137,952		_		192,952
Capital assets, net		669,128		4,329,861		_		4,998,989
Total noncurrent assets		724,128		4,467,813	-	_		5,191,941
Total assets		1,655,489		5,132,136	,	40,951		6,828,576
DEFERRED OUTFLOWS OF RESOURCES								
Deferred outflows related to OPEB		28,621		29,784		_		58,405
Deferred outflows related to pensions		96,912		97,991		_		194,903
Total deferred outflows of resources		125,533		127,775				253,308
		123,333		121,113	-			233,300
LIABILITIES Current liabilities:								
		45.540		20.457		6.062		72.060
Accounts payable Acrrued liabilities		45,549 13,688		20,457 11,818		6,963		72,969 25,506
Payroll witholdings and other payables		5,705		7,032		-		12,737
Due to other funds		56,989		137		-		57,126
Customer deposits		106,797		-		-		106,797
Current portion of note		19,567		40,092		-		59,659
Total current liabilities		248,295		79,536		6,963		334,794
Noncurrent liabilities:								
Net OPEB liability		100,206		104,276		_		204,482
Net pension liability		274,957		280,128		-		555,085
Note payable		318,607		861,639		_		1,180,246
Total noncurrent liabilities		693,770		1,246,043				1,939,813
Total liabilities		942,065		1,325,579	-	6,963		2,274,607
		712,005		1,525,577		0,202		2,271,007
DEFERRED INFLOWS OF RESOURCES Deferred inflows related to OPEB		5,247		5,460				10,707
Deferred inflows related to OPEB  Deferred inflows related to pensions		36,944		*		-		
				37,646	-			74,590
Total deferred inflows of resources		42,191		43,106				85,297
NET POSITION								<b>.</b>
Net investment in capital assets		385,954		3,566,082		-		3,952,036
Restricted for:								
Debt service		560,811		541,869		-		1,102,680
Unrestricted	_	(149,999)		(216,725)	_	33,988		(332,736)
Total net position	\$	796,766	\$	3,891,226	\$	33,988	\$	4,721,980

#### CITY OF ELKTON, KENTUKCY STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2018

Business-Type Activities

		Major	Func	ls	Non	major Fund		
Operating revenues:	-	Water		Sewer	So	lid Waste		Total
Charges for services	\$	544,218	\$	484,764	\$	90,829	\$	1,119,811
Miscellaneous		18,416		10,087		-		28,503
Total operating revenues	-	562,634		494,851		90,829		1,148,314
Operating expenses:								
Personal services		227,727		236,385		-		464,112
Purchased water		229,955		-		-		229,955
Materials and supplies		84,339		168,906		-		253,245
Depreciation		40,742		166,702		-		207,444
Contractual services		-		1,231		85,561		86,792
Total operating expenses		582,763		573,224		85,561		1,241,548
Operating income (loss)		(20,129)		(78,373)		5,268		(93,234)
Nonoperating revenues (expenses):								
Gain (loss) on dispostion of assets		-		(3,122)		-		(3,122)
Interest income		9,015		9,071		378		18,464
Interest expense		(6,493)		(13,932)		-		(20,425)
Total nonoperating revenues (expenses)		2,522		(7,983)		378		(5,083)
Income (loss) before transfers		(17,607)		(86,356)		5,646		(98,317)
Transfers:								
Tansfer out		(6,349)		-		-		(6,349)
Transfer in		7,200		13,549		-		20,749
Total transfers		851		13,549		-		14,400
Change in net position		(16,756)		(72,807)		5,646		(83,917)
Net position, beginning (previously reported)		884,662		4,038,062		28,342		4,951,066
Prior period adjustment (note 15)		(71,140)		(74,029)		-		(145,169)
Net position, beginning (restated)	-	813,522		3,964,033		28,342	_	4,805,897
Net position, ending	\$	796,766	\$	3,891,226	\$	33,988	\$	4,721,980

#### CITY OF ELKTON, KENTUKCY STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018 Rusiness-tyne Activitie

	Business-type Activities								
		Water		Sewer	Sol	id Waste	Total		
Cash flows from operating activities:									
Cash received from customers	\$	554,185	\$	494,851	\$	90,829	\$ 1,139,865		
Cash payments to suppliers for goods and services		(289,697)		(160,920)		(85,561)	(536,178)		
Cash payments to employees		(200,540)		(207,782)			(408,322)		
Net cash provided (used)									
by operating activities		63,948		126,149		5,268	195,365		
Cash flows from non-capital financing activities:									
Operating transactions from other funds		6,689		6,712		(499)	12,902		
Net cash provided (used)									
by noncapital financing activities		6,689		6,712		(499)	12,902		
Cash flows from capital and related financing activities:									
Acquisition and construction of property,									
plant and equipment		(1,708)		(120,763)		-	(122,471)		
Sale of fixed assets		-		-		-	-		
Principal paid on long-term debt		(19,258)		(39,027)		-	(58,285)		
Interest paid on long term debt		(6,493)		(13,932)			(20,425)		
Net cash provided (used) by capital and									
related financing activities		(27,459)		(173,722)			(201,181)		
Cash flows from investing activities:									
Interest on cash and investments		9,015		9,071		378	18,464		
Net cash provided by investing activities		9,015		9,071	-	378	18,464		
Net (decrease) increase in cash									
and cash investments		52,193		(31,790)		5,147	25,550		
Cash and cash investments, beginning of year		716,255		636,266		27,566	1,380,087		
Cash and cash investments, end of year	\$	768,448	\$	604,476	\$	32,713	\$ 1,405,637		
Reconciliation of total cash and cash investments:									
Current assets - cash and cash investments	\$	207,637	\$	62,607	\$	32,713	\$ 302,957		
Restricted assets - cash and cash investments		560,811		541,869			1,102,680		
Total cash and cash investments	\$	768,448	\$	604,476	\$	32,713	\$ 1,405,637		
	-		_						

#### CITY OF ELKTON, KENTUKCY STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Business-type Activities									
		Water		Sewer	Solid Waste			Total		
Reconciliation of operating income (loss) to net						<del></del>				
cash provided (used) by operating activities										
Operating income (loss)	\$	(20,129)	\$	(78,373)	\$	5,268	\$	(93,234)		
Adjustments to reconcile operating income										
to net cash provided by operating activities:										
Depreciation		40,742		166,702		-		207,444		
(Increase) decrease in:										
Accounts receivable		(9,980)		-		-		(9,980)		
Other receivable		(613)		-		-		(613)		
Prepaid expense		(688)		730		-		42		
Deferred outflows OPEB		(22,835)		(23,763)		-		(46,598)		
Deferred outflows pension		(43,455)		(46,123)		-		(89,578)		
Increase (decrease) in:										
Accounts payable		24,419		8,487		-		32,906		
Other withholdings and payables		(702)		(653)		-		(1,355)		
Customer deposits		2,144		-		-		2,144		
Accrued liabilities		866		235		-		1,101		
Net OPEB liability		23,416		22,485		-		45,901		
Net pension liability		43,923		48,635		-		92,558		
Deferred inflows OPEB		5,247		5,317		-		10,564		
Deferred inflows Pension		21,593		22,470				44,063		
Net cash provided (used)										
by operating activities	\$	63,948	\$	126,149	\$	5,268	\$	195,365		

### CITY OF ELKTON, KENTUCKY NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Elkton have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The government's most significant accounting policies are described below.

#### A. Reporting Entity

**Form of government** - The City of Elkton, Kentucky is incorporated under provisions of the Commonwealth of Kentucky. The City operates under a council - mayor form of government and provides the following services as authorized by its charter: public safety (police and fire), public works (streets and highways and cemetery), health and welfare, culture and recreation, public improvements, water, sewer and sanitation, planning and zoning and general administrative services. All are responsible to the Citizens of Elkton, Kentucky and are therefore included within the reporting entity.

**Principles determining scope of reporting entity** - The criteria used in determining what accounting entities, agencies, commissions, boards and authorities are part of the City of Elkton's operations include how the budget is adopted, whether debt is secured by general obligation of the city, the City's duty to cover any deficits that may occur, and supervision over the accounting functions. Based upon the application of these criteria, the following is a brief review of each potential component unit addressed in defining the government's reporting entity:

#### Excluded from the reporting entity:

Elkton City Tree Board Elkton Airport Board Elkton Planning and Zoning Commission Elkton Board of Adjustments

These units have no assets, liabilities and fund equity at June 30, 2018, and had no material financial activities for the year then ended.

The accounts of the Todd County Emergency Services Center are excluded from the accompanying financial statements because the Center is an autonomous agency, operated as a joint venture supported by the city and county. The City contributed \$7,936 for the year ended June 30, 2018. There was not an amount due at the end of the fiscal year.

The accounts of the Elkton - Todd County Industrial Foundation, Inc. have been excluded from these financial statements because the City is not financially accountable over this agency and the agency is fiscally independent of the City of Elkton. The City contributed \$25,000 for the year ended June 30, 2018. There was not an amount due at the end of the fiscal year.

The accounts of the Elkton - Todd County Park and Recreation Commission are excluded from the accompanying financial statements because the Commission is a jointly operated venture of the City and County. Both the City and County contribute to the Commission, however neither has a fiscal liability for the Commissions' operations. The City contributed \$18,250 for the year ended June 30, 2018. There was not an amount due at the end of the fiscal year.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **B.** Basis of Presentation

Government-wide Financial Statements – The statements of net position and activities display information about the City as a whole. These statements include the financial activities of the overall government. The effect of interfund activity has been eliminated from the government-wide financial statements. These statements distinguish between the City's governmental and business type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**Fund Financial Statements** – The fund financial statements provide information about the City's funds. Separate statements for each fund category, governmental and proprietary, are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. All remaining governmental and proprietay funds are aggregated and reported as nonmajor funds. The City of Elkton reports the General, Water and Sewer funds as major funds.

#### **Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the City's major governmental fund:

General Fund – The general fund accounts for all financial resources except those that are required to be accounted for in another fund. The general fund balance is available to the City for any purpose, provided it is expended or transferred in accordance with the charter of the City.

#### **Proprietary Funds**

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided to outside parties (enterprise funds). The following are the City's major proprietary funds:

Water – This fund is used to account for the provision of water and related services.

Sewer – This fund is used to account for the collection of wastewater and related treatment services.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Measurement Focus**

#### Government-wide and Proprietary Financial Statements

The government-wide and proprietary financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Position.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balance reports on the sources (i.e., revenues and other financial sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

This approach differs from the manner in which government-wide statements are presented; therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (i.e. revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of the proprietary funds.

#### C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide and proprietary funds financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

#### Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, franchise taxes, occupational licenses, grants, entitlements, and donations. The City considers property taxes as available if they are collected within sixty days after year-end. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Those revenues susceptible to accrual are property taxes, franchise taxes, special assessments, licenses, interest revenue, and charges for services. Fines, permits and other revenues are not susceptible to accrual because generally they are not measurable until received by the City.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the utility fund are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for utility funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Operating revenues of the proprietary funds are recorded on a cyclical billing basis. The utility records unbilled receivables for services provided but not billed at the end of a fiscal period. The receivable is estimated based on the number of days of service unbilled through the end of the period.

#### Unearned Revenue

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than on expenses. Expenditures are generally recognized in the accounting period in which the related liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **D.** Deposits and Investments

For purposes of financial statement presentation, all highly liquid investments (including restricted cash and investment assets) with original maturities of less than 90 days when purchased by the City are considered to be cash equivalents. Currently the City only holds certificates of deposit as investments which are recorded at cost. The City does not have an official deposit and investment policy, but adheres to the provisions of KRS 66.480.

Kentucky Revised Statutes (KRS 66.480) authorize Kentucky municipalities to invest in:

- (a) Obligations of the U. S. Treasury, agencies and instrumentalities. Such investments may be accomplished through repurchase agreements reached with national or state banks chartered in Kentucky.
- (b) Obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States or a United States government agency, including but not limited to: 1) United States Treasury; 2) Export-Import Bank of the United States; 3) Farmers Home Administration; 4) Government National Mortgage Corporation; and 5) Merchant Marine Bonds.
- (c) Obligations of any corporation of the United States government.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

- (d) Certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation or similar entity or which are collateralized, to the extent uninsured, by any obligations, including surety bonds, permitted by KRS 41.240(4).
- (e) Uncollateralized certificates of deposit issued by any bank or savings and loan institution rated in one of the three highest categories by a nationally recognized rating agency.
- (f) Banker's acceptances for banks rated in one of the three highest categories by a nationally recognized rating agency.
- (g) Commercial paper rated in the highest category by a nationally recognized rating agency.
- (h) Bonds or certificates of indebtedness of the state of Kentucky and of its agencies and instrumentalities.
- (i) Securities issued by a state of local government, or any instrumentality of agency thereof, in the United States, and rated in one of the three highest categories by a nationally recognized rating agency.
- (j) Shares of mutual funds, each of which shall have the following characteristics:
  - 1. The mutual fund shall be an open-ended diversified investment company registered under the Federal Investment Company Act of 1940, as amended.
  - 2. The management company of the investment company shall have been in operation for at least five years.
  - 3. All of the securities in the mutual fund shall be eligible investments pursuant to this section.

As security for deposits of the City, banks doing business with the City are required to pledge securities in an amount to exceed uninsured funds on deposit by the City.

#### E. Prepaid items

Payments made to vendors for services that will benefit periods beyond June 30, 2018 are recorded as prepaid items.

#### F. Inventories

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

#### G. Capital Assets

General capital assets are long-lived assets of the City as a whole. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value by the City.

The City maintains a capitalization policy of \$250. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. The City capitalizes interest cost incurred as part of the cost of constructing capital assets, when material. All reported assets are depreciated except for land. Improvements are depreciated over the remaining estimated useful lives of the related capital assets.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The City was not required to capitalize infrastructure assets used in general government operations including roads, bridges, sidewalks, drainage systems, and lighting systems, acquired prior to July 1, 2003. Infrastructure assets acquired since July 1, 2003 will be recorded at cost, and classified as "Infrastructure". As allowed by accounting principles generally accepted in the United States, the City has elected not to record infrastructure values retroactively. For the year ended June 30, 2018 there were no infrastructure asset additions.

Depreciation of all exhaustible capital assets is charged as an allocated expense against operations in the government-wide financial statements and in the proprietary fund financial statements. Accumulated depreciation is reported on the government-wide Statement of Net Position and each proprietary fund's Statement of Net Position. Depreciation is computed using the straight-line method over the following estimated useful lives:

AssetsEstimated LivesBuildings & Utility Plant30 yearsEquipment7-10 yearsVehicles5 years

Governmental activities capital assets and related depreciation expenses are only reported in the Governmental Activities columns on the government-wide financial statements. Because their measurement focus is on "current financial resources," capital assets and related depreciation expenses are not recorded in the governmental fund-type fund financial statements. Instead, in the governmental fund-type fund financial statements, capital asset acquisitions are reported as capital outlay expenditures.

Capital assets reported in both governmental and proprietary funds are carried at cost and depreciation is calculated using the straight line method.

#### H. <u>Interfund Balances</u>

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Due to/Due from other funds". These amounts are eliminated in the governmental activities column of the statement of net position.

#### I. Compensated Absences

The City accrues vacation leave benefits as earned by its employees if the leave is attributable to past service and it is probable that the City will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement. The City accrued these benefits for those employees who currently are eligible to receive termination payments, as well as other employees who are expected to become eligible in the future. These benefits are measured using the pay rates in effect at June 30, 2018. The entire compensated absence liability is reported on the government-wide financial statements and proprietary fund financial statements as an accrued liability. The City considers the amount to be a current liability.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### J. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the fund. However, claims and judgments, compensated absences, special termination benefits, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and long-term loans are recognized as a liability on the fund financial statements when due.

#### K. Net Position

Equity is classified as net position and displayed in three components:

- Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net position Consists of net assets with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- *Unrestricted net position* All other net position that does not meet the definition of "restricted" or "net investment in capital assets".

#### L. Fund Balances:

Governmental funds classify fund balances in the following five components:

- *Nonspendable* amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.
- Restricted amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.
- Committed amounts that can be used only for specific purposes determined by a formal action of City Council. City Council is the highest level of decision-making authority for the City. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by City Council.
- Assigned amounts that do not meet the criteria to be classified as restricted or committed but that are
  intended to be used for specific purposes. Under the City's adopted policy, only City Council may assign
  amounts for specific purposes.
- *Unassigned* all other spendable amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless City Council has provided otherwise in its commitment or assignment actions.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

As of June 30, 2018, fund balance components balances are as follows:

	Non	spendable	Restricted		Co	ommitted	U	nassigned	<u>Total</u>
General	\$	51,114	\$	22,430	\$	-	\$	1,587,482	\$ 1,661,026
Other Funds				215,796		145,203			360,999
Total	\$	51,114	\$	238,226	\$	145,203	\$	1,587,482	\$ 2,022,025

#### N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

#### O. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Stewardship, Compliance and Accountability

As provided by Ordinance, the City submits an annual budget to govern City revenues and expenditures. KRS 91A.030 calls for submission of the annual budget 30 days prior to the beginning of the fiscal year. The budget is adopted by ordinance and may be amended by ordinance. The executive authority has the power to transfer surplus funds to supplement departments as needed. The annual budget is prepared, to the extent practical, on a basis consistent with generally accepted accounting principles and, with exception to minor adjustments, is presented in comparison with actual figures. The City anticipated expenditures in excess of revenues for the General Fund for the current year. This excess was to be funded with prior year funds carried over.

Encumbrances represent commitments related to unperformed contracts for goods or services. For budgetary purposes appropriations lapse at fiscal year-end except for that portion related to encumbered amounts. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. Once the goods or services are received or consumed, a liability (and expenditure) is recognized and the reserve for encumbrances is eliminated.

#### O. Accounts Receivable

The city grants credit to its customers, all of whom are residents or businesses located in Elkton and Todd County. An allowance for doubtful accounts has been established.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### R. Restricted and Unrestricted Resources

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### S. Deferred Outflows and Inflows of Resources

In addition to liabilities, assets and net position, the statement of net position/balance sheet will sometimes report a separate section for deferred outflows and inflows of resources. This separate financial statement element, deferred outflows and inflows of resources, represents an acquisition of net position or fund balance that applies to a future period and so will not be recognized as an expenditure or revenue, respectively until that time. The Statement of Net Position reports deferred outflows and inflows related to pension and OPEB requirements and the Balance Sheet-Governmental Fund reports a deferred inflow related to unavailable property tax revenue.

#### T. New Pronouncements

Effective for the fiscal year ending June 30, 2018, the City adopted the GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

The statement establishes new accounting and financial reporting requirements for other postemployment benefit plans (OPEB) provided to employees of state and local governments. This statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this statement identifies the methods and assumptions required to project benefit payments, discount projected benefit payments to actuarial present value, and attribute present value to periods of employee service. Note disclosure and required supplementary information requirements of defined benefit OPEB are also addressed.

This statement's provisions are effective for fiscal years beginning after June 15, 2017 and the City adopted it for the year ended June 30, 2018. The adoption of this standard did impact the City's financial position and resulted in a restatement to reduce the beginning net position as of July 1, 2017 in the amount of \$210,678 for governmental activities and \$148,583 for business-type activities.

#### **NOTE 2 – CASH AND INVESTMENTS**

The City adopted Governmental Accounting Standards Board (GASB) Statement No. 40 effective July 1, 2005. GASB 40 is designed to inform financial statement users about deposit and investment risks that could affect a government's ability to provide services and meet its obligations as they become due.

There are risks inherent in all deposits and investments, and GASB believes that the disclosures required by this Statement provide users of governmental financial statements with information to assess common risks inherent in deposit and investment transactions. Deposit and investment resources often represent significant assets of the governmental fund. These resources are necessary for the delivery of governmental services and programs. GASB 40, as it applies to the City, includes disclosure of the following:

• Risks related to custodial credit risk of bank deposits;

#### **NOTE 2 – CASH AND INVESTMENTS (continued)**

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. As of June 30, 2018, the carrying amount of City's deposits (including certificates of deposit) was \$3,410,328 and the bank balance of \$3,722,695 was categorized as follows:

Insured by the FDIC	\$ 250,000
Uninsured and collateralized with securities	
held by the pledging financial institution's	
agent but not in the name of the City.	2,816,243
Uninsured and uncollateralized	656,452
Total	\$ 3,722,695

For the year ended June 30, 2018, the City was under insured and under collateralized by \$656,452. There were periods during the year the city was under insured and under collateralized. In the event of bank failure, the city is at risk for under insured and under collateralized funds.

Restricted Cash – Cemetery Perpetual Care Fund cash and investments (certificates of deposit) are classified as restricted. Other assets are classified as restricted when their use is restricted by third-party covenants.

#### **NOTE 3 – RECEIVABLES**

#### A. Property Taxes

On July 1 of each year, the City levies a tax on the tangible property owned by its residents based on the assessment values of the property on January 1. The taxes are due and payable on December 31, with a two percent discount available until November 30. If payment is not received prior to December 31, a ten percent penalty is imposed and liens are filed on the property on May 1 of the subsequent year. The City's tax rates for the year ended June 30, 2018 are as follows:

Real property - \$0.2490 Personal property - \$0.1597 Motor Vehicles and Watercraft - \$0.3030

Property tax receivables are shown net of an allowance for uncollectible amounts. The City determines this allowance based on historical collection data and review of individual accounts at year end. The allowance account at June 30, 2018 is \$5,695.

#### B. Mortgages Receivable

During prior years, the City participated in the Department of Housing and Urban Development community development block grant program. The objective of the program is the development of viable urban communities by providing decent housing and a suitable living environment and expanded economic opportunities, principally for persons of low to moderate income. In order to meet the objectives of the grant, provisions are made for various types of financial assistance for housing rehabilitation programs. The City provided financial assistance to eligible applicants in the form of deferred payment loans.

#### **NOTE 3 – RECEIVABLES (continued)**

The City utilized three types of deferred payment loans, (a) low interest mortgage loans, (b) equity secured mortgages and (c) forgivable deferred mortgages.

**Mortgage loans** - Mortgage loans totaling \$22,263 have been granted through June 30, 2018. The loans are for varying terms based on the low to moderate income person's ability to repay the loan. The loans carry an interest rate of zero percent. The outstanding balance at June 30, 2018 was \$15,249 for loans made with funds from a grant for the Main Street project and \$7,014 for loans made with funds from a grant project for the Marion Street area.

#### C. <u>Utility Receivable</u>

The City maintains a utility fund for the billing and collecting of water, sewer and solid waste revenues. The City bills on a monthly basis for residential and industrial customers. For the year ended June 30, 2018, the balance of the receivable account is \$150,113 which consists of billings for June service billed in July. The City maintains a high level of collectability and therefore does not maintain an allowance against this amount.

#### **NOTE 4 – INTERFUND ACTIVITIES**

Individual fund activities at June 30, 2018 were as follows:

	terfund ceivable	nterfund Payable	nterfund ansfers in	Interfund Transfers out	
General fund	\$ 6,303	\$ (2,254)	\$ (5,101)	\$	14,400
KLEFPF	-	(2,800)	-		-
RLF	2,254	-	-		1,872
Perpetual Care	-	(3,229)	-		3,229
Water fund	-	(56,989)	(7,200)		6,349
Sewer	48,614	(137)	(13,549)		-
Solid Waste	 8,238		 		
Total	\$ 65,409	\$ (65,409)	\$ (25,850)	\$	25,850

Transfers are used to (a) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to (b) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **NOTE 5 – CONTINGENCIES**

The City receives Federal and State Grants for specific purposes that are subject to review and audit by Federal and State agencies. Such audits could result in a request for reimbursement for expenditures disallowed under the terms and conditions of the appropriate agency. It is the opinion of City management that such disallowances, if any, will not be material.

#### **NOTE 6 – RISK MANAGEMENT**

It is the policy of the City to purchase commercial insurance for the risks of losses to which it is exposed. Those risks include general liability, property and casualty, worker's compensation and employee health and accident. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

#### NOTE 7 - CLAIMS AND JUDGEMENTS

The City is party to a pending suit as of June 30, 2018. While the outcome of this suit cannot be predicted, due to the insurance coverage maintained by the City, the City management and the City's legal representative feel that any settlement or judgment not covered by insurance would not have a material adverse effect on the financial condition of the City.

#### **NOTE 8 – OTHER MATTERS**

The City has, over several years, appropriated funds to civic and charitable organizations which, while being made for civic purposes and public welfare, may not be in accordance with Section 179 of the Kentucky Constitution. It is in the opinion of the City management that these funds would not have a material adverse effect on the financial condition of the City.

#### **NOTE 9 – LEASES**

During March 2002, the City leased the unused Todd County Courthouse building from Todd County. The lease period is for 25 years at an annual lease amount of \$1. The lease is renewable for an additional 25 years at the end of the initial term.

#### NOTE 10 - COMPENSATED ABSENCES AND SICK PAY

In accordance with the City of Elkton's policy on vacation pay, the City has accrued a current liability for pay, which has been earned but not taken by employees as of June 30, 2018. The City is currently liable for compensated absences of the following:

	June	2018
City of Elkton - General Fund	\$	7,952
Water Fund		5,239
Sewer Fund		3,415
	¢	16.606
	<u> </u>	16,606

The City of Elkton allows employees after 90 days of employment to accumulate unused sick leave to a maximum of 21 days. Upon termination, employees are not compensated for unused sick leave.

# NOTE 11 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2018 was as follows:

Government Activities	Balance June 30, 2017	Additions	Additions Retirements	
				June 30, 2018
Capital Assets Not Being				
Depreciated:				
Land	\$ 130,545	\$ -	\$ -	\$ 130,545
Capital Assets Being				
Depreciated:				
Buildings & Improvements	1,371,809	-	-	1,371,809
Park and Land Improvements	1,342,287	106,636	-	1,448,923
Equipment	665,399	34,917	-	700,316
Vehicles	467,278	324,359		791,637
Total Capital Assets	3,977,318	465,912		4,443,230
Lass Assumulated Dannasiation				
Less Accumulated Depreciation:	(520,050)	(42,090)		(572 020)
Buildings & Improvements	(529,050)	(43,980)	-	(573,030)
Park and Land Improvements	(314,783)	(60,884)	-	(375,667)
Equipment	(536,807)	(34,745)	-	(571,552)
Vehicles	(400,218)	(23,004)		(423,222)
Total Accumulated Depreciation	(1,780,858)	(162,613)		(1,943,471)
Governmental Activities -				
Capital Assets, net	\$ 2,196,460	\$ 303,299	\$ -	\$ 2,499,759

Depreciation expense was charged to the governmental functions as follows:

General Government	\$ 42,914
Public Safety	44,905
Public Works	 74,794
Total Depreciation Expense	\$ 162,613

# NOTE 11 - CAPITAL ASSETS (continued)

	]	Balance			Retirements/		Balance	
Business-Type Activities	Jun	e 30, 2017	Additions		Reclassifications		June 30, 2018	
Capital Assets Not Being								
Depreciated:								
Land	\$	138,500	\$	-	\$	-	\$	138,500
Construction in process		-		54,452		-		54,452
Capital Assets Being								
Depreciated:								
Plant & lines		8,763,133		36,304		-		8,799,437
Equipment		502,208		31,715		(15,784)		518,139
Vehicles		119,704		-		-		119,704
Total Capital Assets		9,523,545		122,471		(15,784)		9,630,232
I ass A soumvlated Dames sisting								
Less Accumulated Depreciation		(2.749.446)		(172 155)				(2.021.601)
Plant & lines		(3,748,446)		(173,155)		10.660		(3,921,601)
Equipment		(387,925)		(29,577)		12,662		(404,840)
Vehicles		(107,138)	-	(4,712)				(111,850)
Total Accumulated Depreciation		(4,243,509)		(207,444)		12,662		(4,438,291)
r	-	<u> </u>		( )		,		<u> </u>
Business-Type Activities								
Capital Assets, net	\$	5,280,036	\$	(84,973)	\$	(3,122)	\$	5,191,941

Depreciation expense was charged to the business-type functions as follows:

Water	\$ 40,742
Sewer	 166,702
Total Depreciation Expense	\$ 207,444

#### **NOTE 12 – PENSION PLAN**

#### **General Information About the Pension Plan**

Plan description- Employees with membership in the Kentucky Retirement Systems (KRS) of the County Employee Retirement System are provided with pensions through the County Employee Retirement System (CERS), a cost sharing multiple-employer pension plan administered by the KRS. The KRS was created by state statute under Kentucky Revised Statute Chapter 61. The KRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the KRS. The Kentucky Department of Revenue, an agency in the legislative branch of state government, administers the plans of the KRS. The KRS issues a publically available financial report that can be obtained at <a href="https://www.kyret.ky.gov">www.kyret.ky.gov</a>.

*Benefits provided*- Kentucky Revised Statue Section 61.645 establishes the benefit terms and can be amended only by the Kentucky General Assembly. There are currently three benefit Tiers. Tier 1 members are those participating in the plan before 9/1/2008, Tier 2 are those that began participation 9/1/2008 through 12/31/2013 and Tier 3 are those members that began participation on or after 1/1/14.

Non-Hazardous- Tier 1 members are eligible to retire with an unreduced benefit at age 65 with four years of service credit or after 27 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation, which must contain at least 48 months. Reduced benefits for early retirement are available at age 55 and vested or 25 years of service credit. Members vest with five years of service credit. Service related disability benefits are provided after five years of service. Tier 2 members are eligible to retire based on the rule of 87: the member must be at least age 57 and age + earned service must equal 87 years at retirement or at age 65 with five years of service credit. Benefits are determined by a formula using the member's highest five consecutive year average compensation, which must be 60 months. Reduced benefits for early retirement are available at age 60 with 10 years of service. Tier 3 members are also eligible to retire based on the rule of 87. Benefits are determined by a life annuity calculated in accordance with actuarial assumptions and methods adopted by the board based on a members accumulated account balance. Tier 3 members are not eligible for reduced retirement benefits.

Hazardous- Tier 1 members are eligible to retire with an unreduced benefit at age 55 with five years of service credit or after 20 years of service credit regardless of age. Benefits are determined by a formula using the member's highest three consecutive year average compensation, which must have at least 24 months. Reduced benefits for early retirement are available at age 50 with 15 years of service credit. Tier 2 members are eligible to retire at any age with 25 years of service or at age 60 with 5 years of service credit. Benefits are determined by a formula using the member's highest three consecutive year average compensation, which must be 36 months. Reduced benefits for early retirement are available at age 50 with 15 years of service. Tier 3 members are also eligible to retire at any age with 25 year of service or at age 60 with 5 years of service. Tier 3 members are not eligible for reduced retirement benefits.

Contributions- Contributions for employees are established in the statutes governing the KRS and may only be changed by the Kentucky General Assembly. Non-Hazardous employees contribute 5% and Hazardous employees contribute 8% of salary if they were plan members prior to September 1, 2008. Non-Hazardous and Hazardous employees that entered the plan after September 1, 2008, are required to contribute 6% and 9%, respectively, of their annual creditable compensation. The additional 1% is deposited to an account created for the payment of health insurance benefits under 26 USC Section 401(h) in the Pension Fund. The City makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2018, total employer contributions for the City were \$139,083 based on a rate of 19.18% for Non-Hazardous and 31.55% for Hazardous members through covered payroll. The contribution rate of 19.18% for Non-Hazardous comprised of contributions of \$105,666 of which 14.48% or \$79,773 was allocated for pension and 4.70% or \$23,513 was allocated for insurance. The contribution rate of 31.55% for Hazardous comprised contributions of \$33,416 of which 22.20% or \$23,513 was allocated for pension and 9.35% or \$9,903 was allocated for insurance.

### **NOTE 12 – PENSION PLAN (Continued)**

# Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

*Pension liability-* At June 30, 2018, the City reported a liability of \$1,526,181 for its proportionate share of net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions to the pension plan during the year ended June 30, 2017, relative to the contributions of all members for the year ended June 30, 2017. At the June 30, 2017 measurement date, the City's proportion was 0.0188 percent.

Pension expense- For the year ended June 30, 2018; the City recognized a pension expense of \$226,130.

Deferred outflows of resources and deferred inflows of resources- For the year ended June 30, 2018; the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

					Ne	t Deferred
	Ι	Deferred	Ι	Deferred	O	utflows /
	Outflows of Resources		In	Inflows of		Deferred
			Resources		Inflows)	
Differences between expected and actual experience	\$	16,707	\$	28,130	\$	(11,423)
Change in assumptions		287,872		-		287,872
Net difference between projected and actual earnings						
on plan investments		115,184		97,825		17,359
Changes in proportion and differences between						
employer contributions and proportionate share of						
contributions		31,684		108,347		(76,663)
Contributions subsequent to the measurement date		103,286				103,286
	\$	554,733	\$	234,302	\$	320,431

The amount shown for "Contributions subsequent to the measurement date" will be recognized as a reduction (increase) to net pension liability (asset) in the following measurement period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30	
2019	\$ 97,823
2020	96,197
2021	41,916
2022	(18,791)
2023	 _
	\$ 217,145

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

### **NOTE 12 – PENSION PLAN (Continued)**

Actuarial assumptions- The total pension liability as of June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.30%

Salary increases 3.05% average, including inflation

Investment rate of return 6.25% per annum

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years for the System. The most recent analysis, performed for the period covering fiscal years 2008 through 2013 is outlined in a report dated April 30, 2014. Several factors are considered in evaluating the long-term rate of return assumption including long term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
U.S. equity	17.50%	5.97%
International equity	17.50%	7.85%
Global bonds	4.00%	2.63%
Global credits	2.00%	3.63%
High yield	7.00%	5.75%
Emerging market debt	5.00%	5.50%
Real estate	5.00%	7.63%
Private credit	10.00%	8.75%
Absolute return	10.00%	5.63%
Real return	10.00%	6.13%
Private equity	10.00%	8.25%
Cash	2.00%	1.88%

### **NOTE 12 – PENSION PLAN (Continued)**

*Discount rate-* The discount rate used to measure the total pension liability was 6.25%. The discount rate does not use a municipal bond rate.

*Projected cash flows*- The projection of the cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 27-year amortization period of the unfunded actuarial accrued liability. The actuarial determined contribution rate is adjusted to reflect the phase of anticipated gains on actuarial value of assets over the first four years of the projection period.

Sensitivity of the proportionate share of net pension liability (asset) to changes in the discount rate- The following presents the net pension liability of the City, calculated using the discount rate of percent, as well as what the system's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate for non-hazardous:

	1%	6 Decrease	Current rate		1% Increase	
City of Elkton's net pension liability		(5.25%) (6.25%)		(7.25%)		
Hazardous	\$	525,604	\$	418,034	\$	329,200
Non-Hazardous		1,397,614		1,108,147		866,012
Total	\$	1,923,218	\$	1,526,181	\$	1,195,212

Pension plan fiduciary net position- Detailed information about the pension plan's fiduciary net position is available in a separately issued CERS financial report and can be found at <a href="www.kyret.ky.gov">www.kyret.ky.gov</a>. The plans fiduciary net position has been determined on the same basis used by the pension plans. The aforementioned report discloses the plans basis of accounting, policies and valuation methods of the plan's assets.

## NOTE 13 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB)

#### **General Information about the Plan**

Plan description. Employees of the City are provided hospital and medical insurance through the Kentucky Retirement Systems' Insurance Fund (Insurance Fund), a cost-sharing multiple-employer defined benefit OPEB plan. The KRS was created by state statute under Kentucky Revised Statue Section 61.645. The KRS Board of Trustees is responsible for the proper operation and administration of the KRS. The KRS issues a publicly available financial report that can obtained by writing to Kentucky Retirement System, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky 40601, or by telephone at (502) 564-4646.

Benefits provided. The Insurance Fund pays a prescribed contribution for whole or partial payment of required premiums to purchase hospital and medical insurance. The Insurance Fund pays the same proportion of hospital and medical insurance premiums for the spouse and dependents of retired hazardous members killed in the line of duty. As a result of House Bill 290 (2004 Kentucky General Assembly), medical insurance benefits are calculated differently for members who began participating on, or after, July 1, 2003. Once members reach a minimum vesting period of 10 years, non-hazardous employees whose participation began on, or after, July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Hazardous employees whose participation began on, or after, July 1, 2003 earn \$15 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon death of a hazardous employee, the employee's spouse receives \$10 per month for insurance benefits for each year of the deceased employee's earned hazardous service. This dollar amount is subject to adjustment annually, which is currently 1.5%, based upon Kentucky Revised Statutes.

### NOTE 13 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

The Kentucky General Assembly reserves the right to suspend or reduce this benefit if, in its judgment, the welfare of the Commonwealth so demands.

The City's proportion of the collective net OPEB liability and OPEB expense was determined using the employers' actual contributions for Fiscal Year 2017. This method is expected to be reflective of the employers' long-term contribution effort. At June 30, 2017, the City's proportion was .0188%.

#### **Net OPEB Liability**

The City's net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

Actuarial assumptions. The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.30%

Payroll growth rate 2.0% for CERS non-hazardous and hazardous

Salary increases 3.05%, average

Investment rate of return 6.25%

Healthcare cost trend rates (Pre-65)

Initial trend starting at 7.25% at January 1, 2019, and gradually

decreasing to ultimate trend rate of 4.05% over a period of 13

years.

Healthcare cost trend rates (Post-65) Initial trend starting at 5.10% at January 1, 2019, and gradually

decreasing to an ultimate trend rate of 4.05% over a period of 11

years.

Mortality rates were based on the RP-2000 Combined Mortality Table projected to 2013 with Scale BB (set back 1 year for females).

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period of July 1, 2008 through June 30, 2013.

The long-term expected rate of return on plan assets is reviewed as part of the regular experience study prepared every five years for KRS. The most recent analysis, performed for the period covering fiscal years 2008 through 2013, is outlined in a report dated April 30, 2014. Several factors are considered in evaluating the long-term rate of return assumption including long term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense, and inflation) were developed by the investment consultant for each major asset class (See chart below.). These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10- year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumptions are intended to be long-term assumptions and are not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

### NOTE 13 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Long-term
Target	Expected Real
Allocation	Rate of Return
17.50%	5.97%
17.50%	7.85%
4.00%	2.63%
2.00%	3.63%
7.00%	5.75%
5.00%	5.50%
5.00%	7.63%
10.00%	8.75%
10.00%	5.63%
10.00%	6.13%
10.00%	8.25%
2.00%	1.88%
100.00%	
	Allocation  17.50%  17.50%  4.00%  2.00%  7.00%  5.00%  10.00%  10.00%  10.00%  2.00%

Discount rate. The discount rate used to measure the total OPEB liability was 5.84%. The discount rate is based on the expected rate of return on OPEB plan investments of 6.25% and a municipal bond rate of 3.56%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2017. Future contributions are projected in accordance with the Board's current funding policy, which includes the requirement that each participating employer in the System contribute the actuarially determined contribution rate, which is determined using a closed funding period (26 years as of June 30, 2017).

#### **Changes in the Net OPEB Liability**

Sensitivity of the City's proportionate share of the collective net OPEB liability to changes in the discount rate. The following presents the City's proportionate share of the collective net OPEB liability as well as what the City's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease		Current rate		1%	Increase
City of Elkton's net OPEB liability	(4.84%)		(5.84%)		(	6.84%)
Hazardous	\$	207,002	\$	154,465	\$	111,478
	1% Decrease		Current rate		1% Increase	
City of Elkton's net OPEB liability	(4.	96%)	(	5.96%)	(	6.96%)
Non-Hazardous		484,290		380,598		294,310

Sensitivity of the City's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates. The following presents the City's proportionate share of the collective net OPEB liability, as well as what the City's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current health care cost trend rates:

### NOTE 13 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (Continued)

	Current							
	Healthcare							
City of Elkton's net pension liability	1% Decrease			Rates	1% Increase			
Hazardous	\$	109,342	\$	154,465	\$	210,308		
Non-Hazardous		291,938		380,598		495,850		
Total	\$	401,280	\$	535,063	\$	706,158		

*OPEB plan fiduciary net position-* Detailed information about the OPEB plan's fiduciary net position is available in a separately issued CERS financial report and can be found at <a href="www.kyret.ky.gov">www.kyret.ky.gov</a>. The plans fiduciary net position has been determined on the same basis used by the OPEB plans. The aforementioned report discloses the plans basis of accounting, policies and valuation methods of the plan's assets.

### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended June 30, 2018, the City recognized OPEB expense of \$71,008. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred		D	eferred	
	Οι	ıtflows of	Inflows of		
	R	esources	Resources		
Differences between expected and actual experience	\$	-	\$	1,417	
Change in assumptions		139,791		-	
Net difference between projected and actual earnings					
on plan investments		-		27,679	
Changes in proportion and differences between					
employer contributions and proportionate share of					
contributions		-		914	
Contributions subsequent to the measurement date		35,796		-	
	\$	175,587	\$	30,010	

The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB are recognized in OPEB expense as follows:

24,382 24,382
17,029
15,318
4,288
\$ 109,78
<u></u>

# **NOTE 14 – LONG-TERM OBLIGATIONS**

	Jun	e 30, 2017	A	<u>dditions</u>	Re	ductions	Ju	ne 30, 2018	9	Current
Governmental Activities:										
Note Payable - Ford Motor	\$		\$	18,134	\$		\$	18,134	\$	8,760
	\$		\$	18,134	\$		\$	18,134	\$	8,760
D 1										
Business-Type Activities:										
KIA Loan \$808,000	\$	525,200	\$	-	\$	26,933	\$	498,267	\$	26,933
KIA Loan \$80,233		55,755		-		3,878		51,877		3,916
Bond Issue \$360,000		317,000		-		5,500		311,500		6,500
KIA Loan \$136,761		98,557		-		6,593		91,964		6,659
KIA Loan \$346,243	_	301,678				15,381	_	286,297		15,651
	\$	1,298,190	\$	_	\$	58,285	\$	1,239,905	\$	59,659

Debt service requirement on long-term obligations at June 30, 2018 are as follows:

	Governmental Activities					usiness-typ	pe A	ctivities
	<u>P</u> :	rincipal	<u>I</u> 1	nterest	terest Principal		]	<u>Interest</u>
2019	\$	8,760	\$	1,269	\$	59,659	\$	20,494
2020		9,374		656		60,040		19,768
2021		-		-		60,427		14,649
2022		-		-		61,320		14,195
2023		-		-		61,719		13,719
2024-2028		-		-		320,804		61,063
2029-2033		-		-		313,343		47,362
2034-2038		-		-		175,093		34,346
2039-2043		-		-		74,500		20,398
2044-2048						53,000		4,434
Totals	\$	18,134	\$	1,925	\$ 1	,239,905	\$	250,428

Interest expense for the year ended June 30, 2017

Governmental Activities: \$ Business-type Activities: 20,425
Total \$ 20,425

### **NOTE 14 – LONG-TERM OBLIGATIONS (continued)**

#### Note Payable - Ford Motor

The City purchased a new police explorer on June 24, 2018 and issued a note payable in the amount of \$18,134. This note is due in 2 annual installments including 7.00% interest through June 2020 and is secured by the vehicle.

### **Kentucky Infrastructure Authority Loan**

In December 2006, the city received a thirty year, 1% interest loan from the Kentucky Infrastructure Authority, in the amount of \$808,000 to retire the existing sewer bonds. There is no discount or premium associated with this loan and the effective interest rate is the stated rate. Annual principal payments of \$26,933 will be required through December 2037. The loan requires the city to maintain a "Maintenance and Replacement Reserve" account. The account is to be funded on or before each payment date an amount equal to 10% of each loan payment until the amount on deposit is equal to 5% of the original principal amount of the loan or \$40,400. Amounts in the "Maintenance and Replacement Reserve" account may be used for extraordinary maintenance expenses or for the costs of replacing worn or obsolete portions of the sewer system. As of June 30, 2018, the reserve account was funded in compliance with the loan.

# <u>City of Elkton Sewer System Revenue Bonds – Series 2007</u>

During 2007, the City adopted a resolution to issue \$360,000 principal "City of Elkton Sewer System Revenue Bonds as follows: Series A \$225,000 and Series B \$135,000 for the purpose of financing the cost of construction of extensions, additions and improvements to the existing sewer system.

The bond covenant requires that rates for all utility services must be reasonable; the City must be audited annually and must maintain adequate employee bonding and property insurance. The net revenues of the City must be equal to 120% of average annual debt service requirements for principal and interest on all Outstanding Bonds payable from the revenues of the Utility, plus the anticipated debt service requirements of any Parity Bonds then proposed to be issued.

The City is required to transfer into the Sinking Fund an amount equal to one sixth of the next succeeding sixmonth interest payment and one twelfth of the next succeeding principal maturing on the next succeeding principal payment date. In addition, the City is required to transfer to the Depreciation Fund \$160 per month until \$19,200 has accumulated. As of June 30, 2018 the depreciation fund balance was funded in compliance with the bond.

Series 2007 Bonds maturing before January 1, 2017 shall not be subject to prepayment. Principal maturities falling due on and after January 2, 2017, shall be subject to prepayment by the City on any date falling on and after January 1, 2016, at par plus accrued interest, without any penalty.

Interest, at 4.125%, is to be paid each January 1 and July 1. The bonds are to mature in annual installments in accordance with the schedule presented above as business-type activities.

### **NOTE 14 – LONG-TERM OBLIGATIONS (continued)**

### **Kentucky Infrastructure Authority Loan**

On December 1, 2009 the City adopted a resolution to receive federal funding through Kentucky Infrastructure Authority (KIA). The resolution called for funding in the amount of \$174,800 for the purpose of financing the cost of meter replacement. The balance of \$174,800 had a 54.1% forgiveness rate to create a liability of the City of \$80,233. The loan carries a 1% interest rate with principal and interest payments made on June 1 and December 1 each year. The loan calls for \$900 to be placed in a "Replacement and Maintenance" account on or before the December 1 payment until the balance reaches \$9,000. The "R&M" account as of June 30, 2018 was funded in compliance with the loan.

### **Kentucky Infrastructure Authority Loan**

In June 2011, the City entered into an assistance agreement with Kentucky Infrastructure Authority in the amount of \$136,761. The purpose of the agreement was to assist the city with the cost of the sewer line extension project completed in August 2011. The terms of the loan are 1% interest rate with a 20-year payout. There is no discount or premium associated with this loan and the effective interest rate is the stated rate. The loan requires the city to establish a "Maintenance and Reserve" account and deposit an amount equal to 10% of loan payments until the balance in the account is 5% of the original loan amount or \$6,838. The "M&R" account as of June 30, 2018 was funded in compliance with the loan.

### **Kentucky Infrastructure Authority Loan**

In October 2013, the City entered into an assistance agreement with Kentucky Infrastructure Authority in the amount of \$346,243. The purpose of the agreement was to assist the city with the cost of the Elkton, Todd County Water District Separation Project, to be completed in 2014. The terms of the loan are 1.75% interest rate with a 20-year payout. The loan requires the city to establish a "Maintenance and Reserve" account and deposit an amount equal to 10% of loan payments until the balance in the account is 5% of the original loan amount or \$17,600. The "M&R" account as of June 30, 2018 was funded in compliance with the loan.

#### NOTE 15 – PRIOR PERIOD ADJUSTMENT

For the fiscal year ended June 30, 2018 the City adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The adoption of this standard resulted in a restatement to reduce the beginning net position as of July 1, 2017 in the amount of \$210,678 for governmental activities and \$148,583 for business-type activities.

The City corrected fixed asset accounts that resulted in a decrease to governmental activities net position of \$7,287.

The net position was restated to reflect the change in proportionate share of the net OPEB liability related to the County Employee Retirement System pension plan. The net position of the governmental activities was increased by \$1,298. The net positions of the business-type activities were increased as follows: water fund \$1,809 and sewer fund \$1,884. This change is reflected in beginning net position balance.

The net position was restated to reflect the change in proportionate share of the net pension liability related to the County Employee Retirement System pension plan. The net position of the governmental activities was decreased by \$238. The net positions of the business-type activities were decreased as follows: water fund \$136 and sewer fund \$143. This change is reflected in beginning net position balance.

# CITY OF ELKTON, KENTUCKY STATEMENT OF REVENUES, EXPENDITURE, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – GENERAL FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2018

	Dudastad	A	A atrial	Variance -
	Budgeted Original	Final	Actual Amounts	Favorable (Unfavorable)
Revenues:	Original		Amounts	(Cinavorable)
Taxes	\$ 1,178,900	\$ 1,192,400	\$ 1,147,599	\$ (44,801)
Licenses and permits	95,745	99,045	91,829	(7,216)
Intergovernmental revenues	128,400	461,800	377,935	(83,865)
Charges for services	15,100	17,100	25,456	8,356
Interest income	17,800	21,700	23,142	1,442
Other income	39,000	59,300	37,728	(21,572)
Other meonic	32,000	37,300	31,120	(21,372)
Total revenues	1,474,945	1,851,345	1,703,689	(147,656)
Expenditures:				
Current:				
General government	440,700	417,580	397,531	20,049
Public works	200,800	199,800	169,689	30,111
Public safety	618,950	616,150	551,442	64,708
Culture and recreation	24,100	25,350	20,136	5,214
Capital outlay	192,000	537,200	465,911	71,289
Total expenditures	1,476,550	1,796,080	1,604,709	191,371
Revenues over (under) expenditures	(1,605)	55,265	98,980	43,715
Other financing sources (uses):				
Debt proceeds	-	-	18,134	18,134
Operating transfers in	2,400	2,400	5,101	2,701
Operating transfers out	(16,900)	(16,900)	(14,400)	2,500
Total other financing sources (uses)	(14,500)	(14,500)	8,835	23,335
Net change in fund balance	\$ (16,105)	\$ 40,765	107,815	\$ 67,050
Fund balance, beginning of year			1,553,211	
Fund balances, end of year			\$ 1,661,026	

# CITY OF ELKTON, KENTUCKY SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY COUNTY EMPLOYEE RETIREMENT SYSTEM (UNAUDITED) LAST TEN FISCAL YEARS

	2018 2017		2017	2016		2015		
Total net pension liability (asset) for Employees Retirement System	\$ 8,	090,582,993	\$ 6,	639,559,678	\$ 5,	834,631,445	\$ 4,4	146,202,000
City's proportion of the net pension liability (asset)		0.0189%		0.0206%		0.0205%		0.0210%
City's proportionated share of the net pension liability (asset)	\$	1,526,181	\$	1,365,602	\$	1,198,858	\$	933,330
City's covered-employee payroll	\$	656,835	\$	567,173	\$	624,684	\$	593,902
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	;	232.35%		240.77%		191.91%		157.15%
Total pension plan's fiduciary net position as a percentage of the total pension liability		51.55%		54.73%		58.75%		65.13%

This schedule is intended to present a 10-year trend. However, the information in this schedule is not required to be presented retroactively. Additional years will be reported when available.

# CITY OF ELKTON, KENTUCKY SCHEDULE OF PENSION CONTRIBUTIONS – COUNTY EMPLOYEE RETIRMENT SYSTEM (UNAUDITED) LAST TEN FISCAL YEARS

	 2018	2017 2016		2015		2014		
Actuarially determined contribution (ADC)	\$ 139,083	\$ 87,084	\$	88,665	\$	83,429	\$	89,356
Contribution in relation to the actuarially determined contribution	139,083	87,084		88,665		83,429		89,356
Contribuiton deficiency (excess)	\$ 	\$ 	\$		\$		\$	-
City's covered-employee payroll	\$ 656,835	\$ 567,173	\$	624,684	\$	593,902	\$	590,037
Contribution as a percentage of covered- employee payroll	21.17%	15.35%		14.19%		14.05%		15.14%

This schedule is intended to present a 10-year trend. However, the information in this schedule is not required to be presented retroactively. Additional years will be reported when available

# CITY OF ELKTON, KENTUCKY SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY COUNTY EMPLOYEE RETIREMENT SYSTEM (UNAUDITED) LAST TEN FISCAL YEARS

_		2018
Total net OPEB liability (asset) for Employees Retirement System	\$ 2,8	37,013,635
City's proportion of the net OPEB liability (asset)		0.0189%
City's proportionated share of the net OPEB liability (asset)	\$	535,063
City's covered-employee payroll	\$	656,835
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll		81.46%
Total OPEB plan's fiduciary net position Total OPEB plan's OPEB liability	•	01,537,049 38,550,680
Total OPEB plan's fiduciary net position as a percentage of the total OPEB liability		54.52%

This schedule is intended to present a 10-year trend. However, the information in this schedule is not required to be presented retroactively. Additional years will be reported when available.

## CITY OF ELKTON, KENTUCKY SCHEDULE OF OPEB CONTRIBUTIONS – COUNTY EMPLOYEE RETIRMENT SYSTEM (UNAUDITED) LAST TEN FISCAL YEARS

	 2018	2017			
Actuarially determined contribution (ADC)	\$ 35,796	\$	31,568		
Contribution in relation to the actuarially					
determined contribution	35,796		31,568		
Contribuiton deficiency (excess)	\$ 	\$	-		
City's covered-employee payroll	\$ 656,835	\$	567,173		
Contribution as a percentage of covered-					
employee payroll	5.45%		5.57%		

This schedule is intended to present a 10-year trend. However, the information in this schedule is not required to be presented retroactively. Additional years will be reported when available.

## CITY OF ELKTON, KENTUCKY NOTES TO REQUIRED SUPPLEMENTAL INFORMATION (UNAUDITED)

### Notes Related to the Schedule of Pension Contributions – County Employee Retirement System

Valuation date June 30, 2017 Actuarial cost method Entry age

Amortization method Level percentage of payroll, closed

Remaining amortization period 28 years, closed

Payroll growth rate 4.00%

Asset valuation 20% of the difference between the market value of assets and the

expected actuarial value of assets is recognized

Inflation 3.25%

Salary increases 4.00%, average

Investment Rate of Return 7.50%, net of pension plan investment expense, including

inflation

## Notes Related to the Schedule of OPEB Contributions – County Employee Retirement System

Valuation date June 30, 2017 Actuarial cost method Entry age

Amortization method Level percentage of payroll

Remaining amortization period 28 years, closed

Payroll growth rate 4.00%

Asset valuation 20% of the difference between the market value of assets and the

expected actuarial value of assets is recognized

Inflation 3.25%

Salary increases 4.00%, average

Investment Rate of Return 7.50%

Healthcare Trend Rates (Pre-65) Initial trend starting at 7.5% and gradually decreasing to an

ultimate trend rate of 5.00% over a period of 5 years.

Healthcare Trend Rates (Post-65)

Initial trend starting at 5.50% and gradually decreasing to an

ultimate trend rate of 5.00% over a period of 2 years.



# THURMAN CAMPBELL GROUP, PLC CERTIFIED PUBLIC ACCOUNTANTS

Members:

American Institute of Certified Public

Kentucky Society of Certified Public Accountants

Tennessee Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council City of Elkton, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Elkton, Kentucky, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of Elkton, Kentucky's basic financial statements and have issued our report thereon dated January 15, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Elkton, Kentucky's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Elkton, Kentucky's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Elkton, Kentucky's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control, described in the accompanying schedule of findings and responses as item 2018-1, that we consider to be a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Elkton, Kentucky's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item 2018-2.

### City of Elkton, Kentucky's Response to Findings

City of Elkton, Kentucky's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. City of Elkton, Kentucky's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Thurman Campbell Group, PLC

Hopkinsville, Kentucky January 15, 2019

### CITY OF ELKTON, KENTUCKY SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2018

#### A. SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an unmodified opinion on the financial statements of City of Elkton, Kentucky.
- 2. One material weakness relating to the audit of the financial statements is reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.
- 3. One instance of noncompliance material to the financial statements is reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.

#### **B. FINDINGS – FINANCIAL STATEMENTS AUDIT**

2018-1 Internal Control over Financial Reporting:

Condition: Certain transactions were not properly recorded in the general ledger on a timely basis.

Criteria: Accounting department staff record all transactions required by generally accepted accounting principles on a timely basis.

Effect: The lack of timely recording of all transactions resulted in several audit adjustments necessary to present the financial statements in accordance with generally accepted accounting principles.

Recommendation: The city should implement internal controls necessary to insure financial statements are presented in accordance with generally accepted accounting principles.

Response: The city will review internal controls over financial reporting to determine if cost-effective procedures can be implemented to correct this deficiency.

### 2018-2 Compliance:

Condition: The City held deposits in excess of FDIC coverage and pledged collateral with the financial institution.

Criteria: To protect public monies from potential loss, state statues require deposits with financial institutions that are not secured by FDIC to be collateralized with pledged securities.

Effect: Cash deposits exceeding FDIC coverage and pledge collateral are at risk of being lost in the event of bank failure. No loss of public monies resulted from these uninsured and uncollateralized deposits.

Recommendation: The City should comply with state statues to help protect public monies. Deposits in excess of FDIC coverage should be fully collateralized and the City should review FDIC coverage and pledged collateral on a regular basis.

Response: The city will review coverage and comply with state statutes.